

## Message Text

SECRET

PAGE 01     PRETOR 04226 250946Z  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----045697 250952Z /15  
Z 250928Z JUL 78 ZFF4  
FM AMEMBASSY PRETORIA  
TO SECSTATE WASHDC FLASH 1852  
USMISSION USUN NEW YORK FLASH

S E C R E T PRETORIA 4226

EXDIS

FOR THE SECRETARY AND MC HENRY FROM EDMONDSON

E.O. 11652: GDS  
TAGS: PORG, UNSC, SF, WA  
SUBJECT: NAMIBIA: SUGGESTIONS FOR SECRETARY'S CALL  
TO FOREIGN MINISTER BOTHA

REF: USUN 3003

1. I AGREE THAT CALL TO BOTHA MAY BE MOST USEFUL AND IS  
EFFORT THAT SHOULD BE MADE. SINCE, AS REFTTEL POINTS OUT,  
WE ARE DEALING WITH VORSTER'S STRONG PERSONAL VIEWS, HOWEVER,  
IT MAY NOT BE NECESSARY TO REITERATE ALL THE TECHNICAL ARGUMENTS,  
SOME OF WHICH ARE IN ANY EVENT SIMPLY NOT ACCEPTED BY  
VORSTER OR BOTHA.

2. THUS I BELIEVE FIRST THREE POINTS MIGHT BE COMBINED  
AND CONDENSED SOMEWHAT, RETAINING MOST OF THE FIRST POINT,  
DROPPING THE SECOND, AND SHORTENING THE THIRD. THIS  
WOULD GIVE GREATER EMPHASIS TO THE FOURTH POINT NOTING  
THE ABSENCE OF COERCIVE LANGUAGE AND SOUTH AFRICA'S  
VERY CLEAR CONTROL OF WALVIS BAY.

3. I BELIEVE FIFTH POINT CONCERNING LEGAL VERSUS  
SECRET

SECRET

PAGE 02     PRETOR 04226 250946Z

POLITICAL POSITIONS MIGHT BE DROPPED OR ELSE REVISED  
TO REFLECT THE FACT THAT WHILE THE GOAL OF WALVIS  
BAY INTEGRATION IS INDEED ACCEPTED (A GOAL WE BELIEVE  
TO HAVE BEEN IMPLICITLY ACCEPTED BY SAG WILLINGNESS  
TO NEGOTIATE), NO POSITION HAS BEEN TAKEN REGARDING  
THE TERMS OF SUCH INTEGRATION, AS THE TERMS AND CONDITIONS  
WOULD BE SUBJECT TO NEGOTIATION.

4. THE SIXTH POINT, EMPHASIZING THE POLITICAL QUESTION OF WHAT IS NECESSARY TO GET AGREEMENT FOR A LASTING, INTERNATIONALLY ACCEPTABLE SETTLEMENT IS GOOD AND SHOULD BE RETAINED. THE NEXT FIVE POINTS MIGHT BE CONDENSED AND DRAWN UPON ONLY AS NECESSARY TO SUPPORT THAT POINT, ALTHOUGH THE ONE ABOUT ATTRIBUTING SPECIFICITY TO OUR POSITION WOULD UNDOUBTEDLY NEED TO BE EXPLAINED.

5. THE LAST TWO POINTS ARE GOOD ONES TO CONCLUDE ON AND MIGHT BE REINFORCED BY SUGGESTING THAT IN THE LONG RUN HISTORY WILL JUDGE ALL OUR ACTIONS NOT ON THE TECHNICAL ASPECTS CURRENTLY BEING ARGUED BUT ON HOW WELL AND JUSTLY THE INTERESTS OF ALL THE PARTIES WERE PRESERVED AND WHETHER WE SUCCEEDED OR FAILED IN ESTABLISHING A FAIR AND LASTING SETTLEMENT.

6. GIVEN THE PRIME MINISTER'S DETERMINING ROLE IN MAKING ANY FINAL DECISION, THE SECRETARY MIGHT CONSIDER ASKING BOTH A WHETHER HE THINKS IT WOULD BE USEFUL FOR ANY OF THE FIVE HEADS OF GOVERNMENT TO SPEAK TO VORSTER DIRECTLY. I BELIEVE THE ISSUE IS IMPORTANT ENOUGH AND SUFFICIENTLY IN DOUBT TO MAKE SUCH AN EFFORT WORTHWHILE. IN THIS CONNECTION, BRITISH AMBASSADOR SCOTT HAS SHOWN ME DRAFT CALLAGHAN-VORSTER LETTER WHICH, WITH CHANGE OR TWO, SHOULD BE MOST HELPFUL. I WILL SEND FURTHER COMMENT ON THIS IDEA SEPTTEL.

SECRET

SECRET

PAGE 03     PRETOR 04226 250946Z

EDMONDSON

SECRET

NNN

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** BRIEFING MATERIALS, FOREIGN MINISTERS MEETINGS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 25 jul 1978  
**Decaption Date:** 20 Mar 2014  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978PRETOR04226  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780304-0749  
**Format:** TEL  
**From:** PRETORIA  
**Handling Restrictions:**  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780723/aaaaatct.tel  
**Line Count:** 95  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 8fb4676d-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION SS  
**Original Classification:** SECRET  
**Original Handling Restrictions:** EXDIS  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:** n/a  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** EXDIS  
**Reference:** 78 USUN NEW YORK 3003  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 27 apr 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1894644  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** NAMIBIA: SUGGESTIONS FOR SECRETARY'S CALL TO FOREIGN MINISTER BOTHA  
**TAGS:** PORG, SF, WA, UNSC  
**To:** STATE USUN NEW YORK  
**Type:** TE  
**vdkgvkey:** odbc://SAS/SAS.dbo.SAS\_Docs/8fb4676d-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014